

YCFC&WCD BOARD OF DIRECTORS

September 6, 2022



Y O L O C O U N T Y
FLOOD CONTROL &
WATER CONSERVATION
DISTRICT

Agenda Item #1

Adoption of the
August 2, 2022 Regular Board Meeting
Minutes

Agenda Item #2

Open Forum

Guest introductions, unscheduled appearances and opportunity for public comment on non-agenda items

Agenda Item #3

Adding Items to the
Posted Agenda

Agenda Item #4

Receive Update from Outreach Committee
and Authorize General Manager to Enter
into Services Agreement with LWA

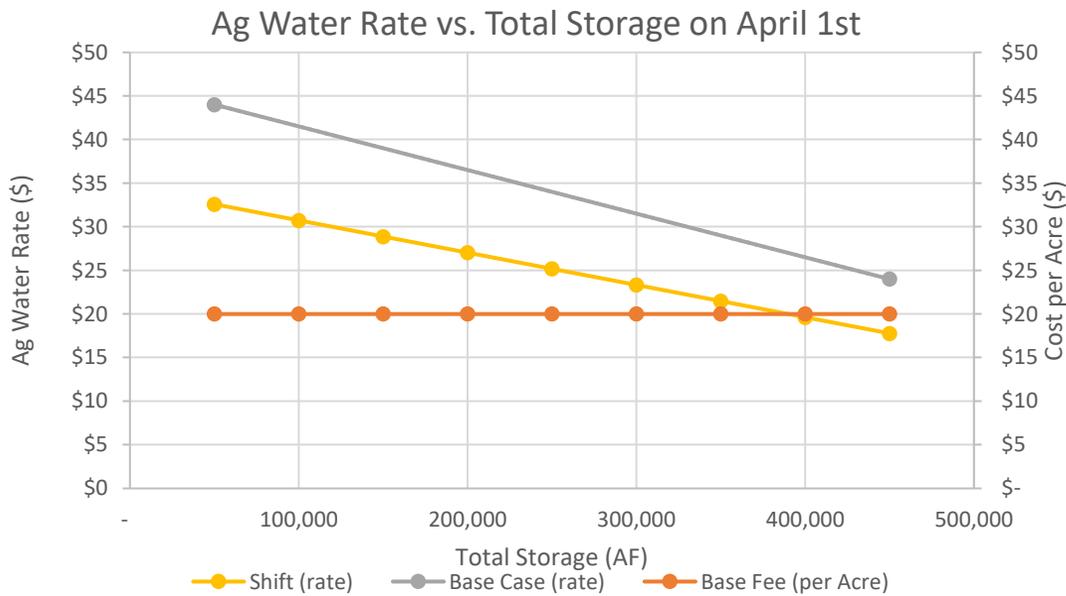
Plan to Recover
Infrastructure Funds &
Stabilize District
Finances



Groundwater is critical to agriculture worldwide. Rungroj Youbang/Shutterstock

Funding Structure Options – OPTION 4

- Combined Fixed Amount and Water Toll



**NOTE: Rates are for qualitative comparison; more detailed assessment may be required for this option.*

Pros:	Cons:
<ul style="list-style-type: none"> • If fixed charge is considered part of the water fee and falls under a Prop 218 fee, implementation could be relatively quick 	<ul style="list-style-type: none"> ○ If fixed charge is considered a Standby Fee and falls under a Prop 218 special benefit assessment, implementation would require a 50% approval threshold which would require more extensive outreach.
	<ul style="list-style-type: none"> ○ Requires further analysis to define fixed amount and water toll; will require more complicated methodology and engineer's report.
<ul style="list-style-type: none"> • Approach keeps water toll low because spreads the base costs across beneficiaries whether utilize surface water or not. Captures revenue from some properties benefitting from groundwater augmentation without imposing groundwater fee. 	<ul style="list-style-type: none"> ○ Approach requires payment of a base fee which may be seen as unfair to those not utilizing surface water
<ul style="list-style-type: none"> • Provides more stability during years of low water availability 	
<ul style="list-style-type: none"> • Stakeholder support may be more favorable because variable rate of water would be lower 	<ul style="list-style-type: none"> ○ Legal risk could be higher given 218 requirements to only pay for services provided

Recommended Funding Structure

Improve revenue stability through three-prong structure:

1. Fixed annual standby charge on property that can receive water from the District
 - Baseline revenue to align with annual costs incurred regardless of water supply conditions
2. Variable water rate fee based on current rate structure
 - Variable revenue aligned with variable expenses to deliver water
3. Groundwater augmentation charge
 - Offset revenue loss from canal seepage

Recommended Funding Structure

Standby Charge

- Long-term revenue security, especially during prolonged periods of drought.
- Based on engineer's report of special benefit from ability to supply
- Likely charged across all irrigable acreage in the service area with access to surface water deliveries.
- Methodology, report and 218 approval process required.

Ag Water Rate

- Use-based fee/charge for services
- Consistent with current sliding rate structure
- Set in accordance with cost of service
- Cost of service reduced if standby charge approved by growers
- Change to rate setting method from total available upstream storage to total water availability

Groundwater Fee

- Possibly based on estimate or measurement of pumping
- In accordance with production of ground water supplies, benefit afforded
- Use of current groundwater authority and not to exceed \$2 per acre-foot
- Promotes use of surface water when available

Recommended Implementation Approach

1. Ag Water revenue must be increased to cover current cost of service regardless of which rate structure is chosen.
2. Propose new Ag Water rate based on current rate structure (Option 1)
 - Prepare cost of service study (Fall 2022) and conduct Prop 218 protest hearing (Fall/Winter 2022)
 - Can be adopted if there is not a majority protest
3. Propose Standby Charge with reduced Ag Water Rate (Option 4)
 - Prepare Engineer's Report (Fall/Winter 2022) and conduct Prop 218 ballot proceeding (Winter/Spring 2023)
 - Can be adopted if weighted votes approve
4. Adopt new Ag Water rate based on grower approvals (March 2023)
 - If Standby Charge approved, adopt annual charge and associate Ag Water rate
 - If Standby Charge is not approved, adopt new Ag Water rate based on existing structure
5. Groundwater augmentation charge (Defer until after March 2023)
 - Perform further analyses and develop basis for charge
 - Consider adoption in March 2024

LWA Proposal – Phase 2

- Task 2.1 – Agricultural Water Rate Update
 - Based on underlying data and analysis prepared in Phase 1 (Final TM)
 - Includes collection of affected property owners (customers) and preparation of notices, mailers, and results
 - **Cost-of-service analysis and Water Rate Study**

LWA Proposal – Phase 2

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 - Includes collection of affected property owners (customers) and preparation of notices, mailers, and results
 - **Cost-of-service analysis and Water Rate Study**
- Task 2.2 – Agricultural Fixed Fee with Reduced Water Rate
 - Proposition 218 Special Benefit Ballot Proceeding – closely coordinated with District’s Legal Counsel
 - Based on ability for property to receive District water (special benefit)
 - Includes collection of property related information and cost data and preparation of Prop. 218 materials
 - **Final Engineer’s Report / Ballot Material for Public Hearing**

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 - Based on ability for property to receive District water (special benefit)
 - Includes collection of property related information and cost data and preparation of Prop. 218 materials
 - **Final Engineer’s Report / Ballot Material for Public Hearing**
- Task 2.3 – Strategic Landowner/Customer Outreach Program
 - Kim Floyd Communications (subconsultant) working closely with Board’s Outreach Committee
 - Provide clear, transparent, accurate, and consistent information about the purpose and the need
 - Includes development of outreach materials and many face-to-face interactions
 - **Up to 10 Small Group/One-on-One Meetings and 2 Community Meetings**

LWA Schedule – Phase 2

- Task 2.1 – Agricultural Water Rate Update
 - Draft Water Rate Study Report: 9/23
 - Final Water Rate Study Report: 9/30
 - Board Update: 10/4
 - Public Notice and Protest Period: 10/21-12/5
 - **Public Hearing – December Board Meeting: 12/6**
- Task 2.2 – Agricultural Fixed Fee with Reduced Water Rate
 - Draft Preliminary Engineer's Report: 11/12
 - Board Meeting for Methodology and Prop. 218 Process/Procedures: 12/6
 - Preliminary Engineer's Report / Resolution of Intention at Board Meeting: 1/3
 - Protest Ballot Proceeding: 1/20-3/7
 - **Final Engineer's Report / Public Hearing to Adopt Assessment: 3/7**
- Task 2.3 – Outreach
 - First meeting with Outreach Committee: mid-September
 - Begin Stakeholder Focus Group, Small Group, and/or 1-on-1 meetings: mid-September
 - **Achieve understanding of stakeholder sentiment to refine messaging and adjust fixed charge and reduced water rates: end of November**

**** Schedule is aggressive and contingent upon several factors (see proposal).**

Agenda Item #5

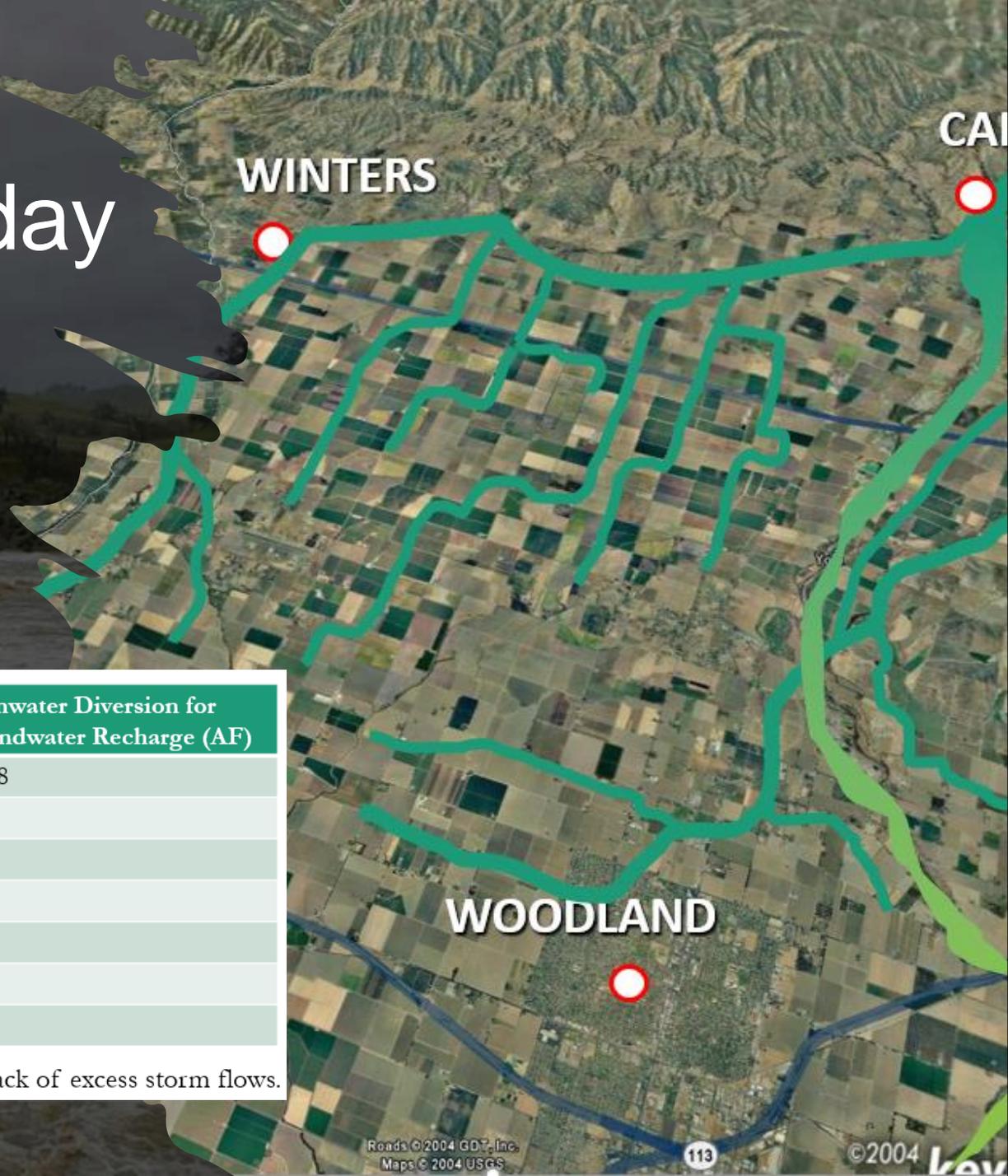
Authorize General Manager to Enter into
Memorandum of Understanding with Eaton
Drilling

SWB's Streamlined 180-day Temporary Permit

- Executive Order B-36-15 and B-39-17
- Coordination with DWR, USBR, CDFW, and CVRB
- Delta must be in excess
- Flows at Yolo gauge > 50 cfs
- Diversions allowed through 4/30

Year	Diversion Days	Stormwater Diversion for Groundwater Recharge (AF)
2016	39	11,128
2017	41	6,210
2018*	0	0
2019	30	3,745
2020*	0	0
2021*	0	0
2022*	0	0

* Limited rainfall and lack of excess storm flows.





Groundwater Recharge via
Flooding Farmers Fields



SEEKING FARMERS

HELP SAVE BIRDS BY FLOODING YOUR FIELDS AND GET PAID TO DO IT!

Short-term flooding for the Multi-Benefit Groundwater Recharge Program

The program pays farmers to flood their fields for groundwater recharge and short-term wetland habitat for migratory birds. This multi-benefit practice is done in the course of normal farming operations on a variety of crops. For more information, visit our website at BirdReturns.org.

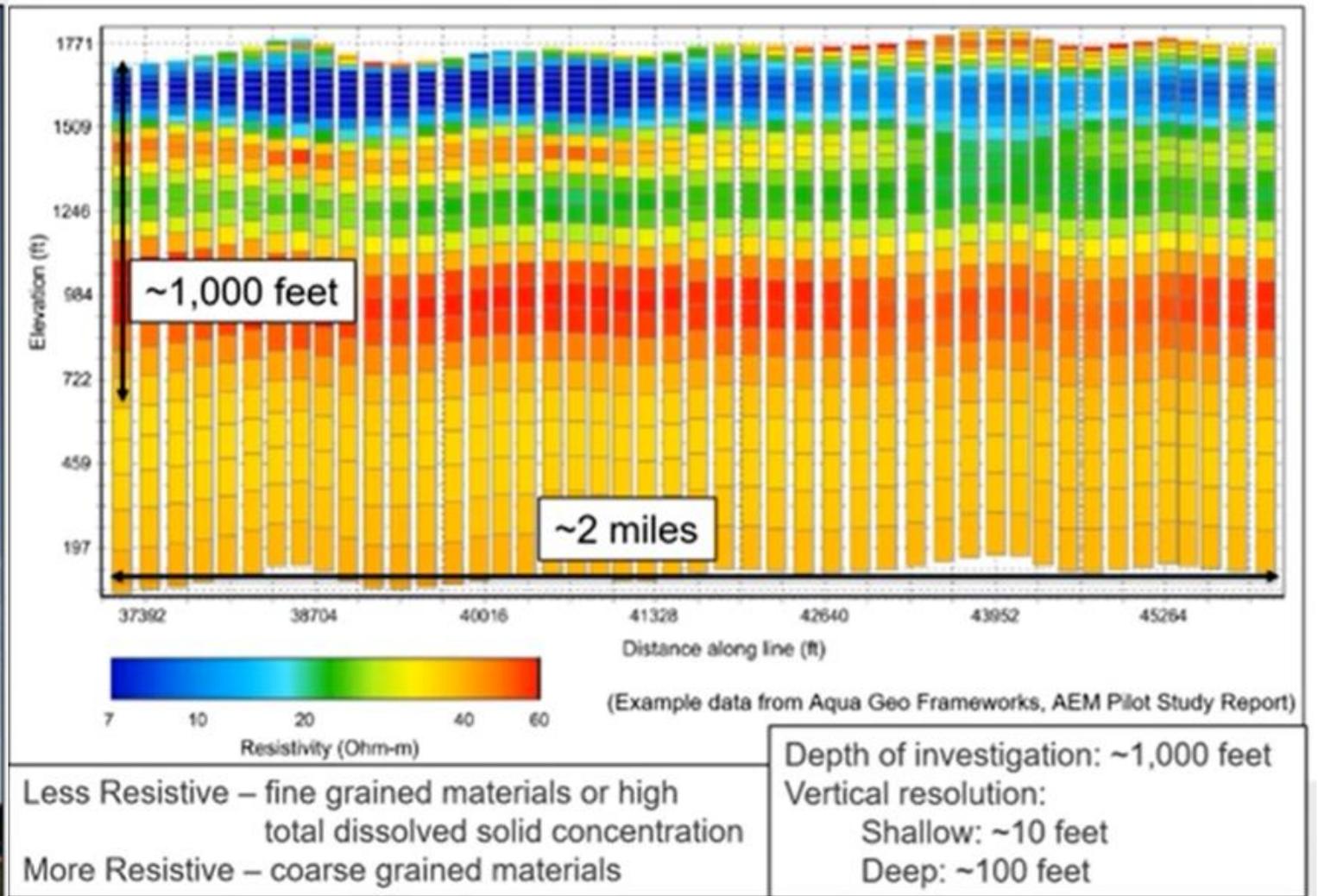
Applications accepted on a rolling basis!

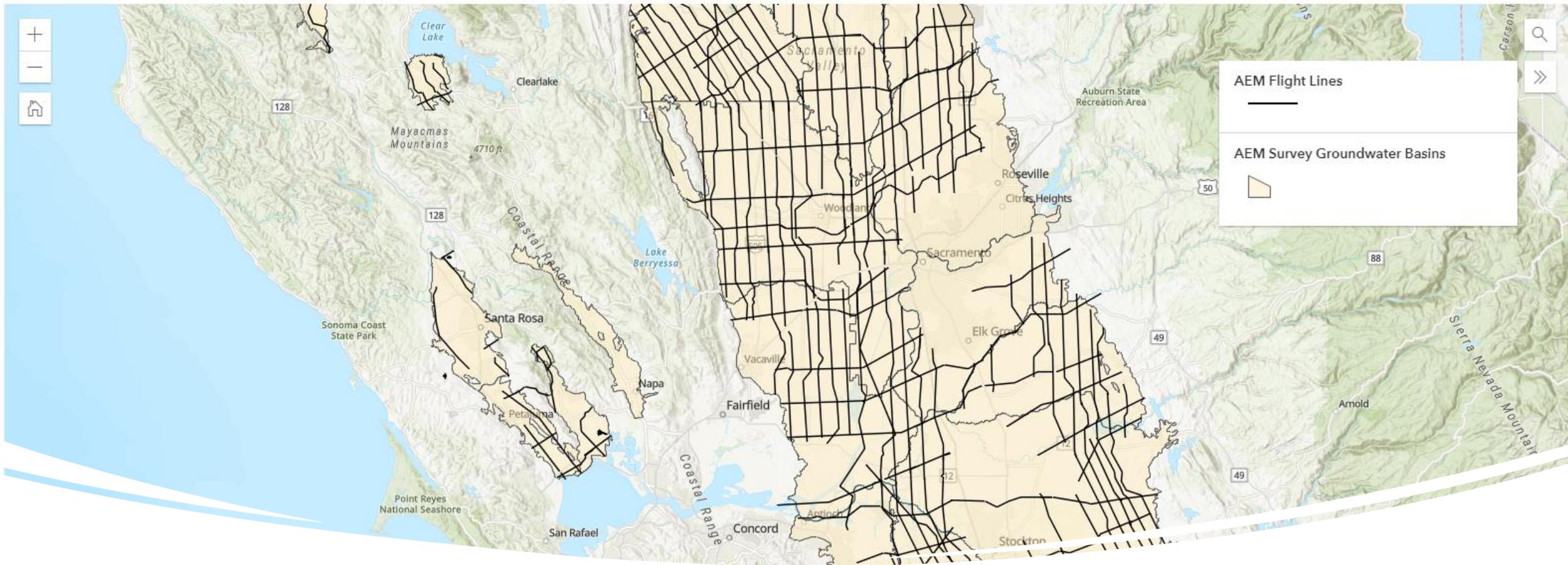


Additional Project Components

- Water Availability Analysis for Long-Term Winter Water Right
 - Delta in Excess Flow Threshold to Determine “Fish Excess Flows”
- Improvements to Canal System to Enhance Storm Deliveries
 - Optimization of Conveyance between Canal System and Sloughs
 - Monitoring/Tracking in Slough System
- Enhancement/Expansion of Acacia Canal to Promote *China Slough Rehabilitation*

DWR's Airborne Electromagnetic Survey





DWR's Airborne Electromagnetic Survey

- AEM Survey Completed in Yolo County April 2022
- AEM flight line map can be found at:
<https://data.cnra.ca.gov/dataset/aem/resource/8a020073-20e4-4feb-9271-fe8f76c99a85>
- Flight paths will have a density of approximately 2 miles x 8 miles
- Data expected to be available March 2023

Agenda Item #6

**SGMA Implementation: Update on District's
Projects**



Sustainable Groundwater Management Funding

- DWR is administering more than \$350M in Planning and Implementation funding including, but not limited to:
 - GSP update activities and filling data gaps
 - Outreach and engagement efforts
 - Project development, planning, and construction
- Round 1 Awards Announced May 2, 2022
 - ~\$150M for Award to the COD Basins (~\$7.6M per basin)
- Round 2 Opens Late 2022/Early 2023
 - ~\$200M for Award to all High/Medium Priority Basins
 - Traditional Competitive Process (\$10M per basin)
- *More information on the [SGM Grant funding](https://water.ca.gov/work-with-us/grants-and-loans/sustainable-groundwater) on our website*

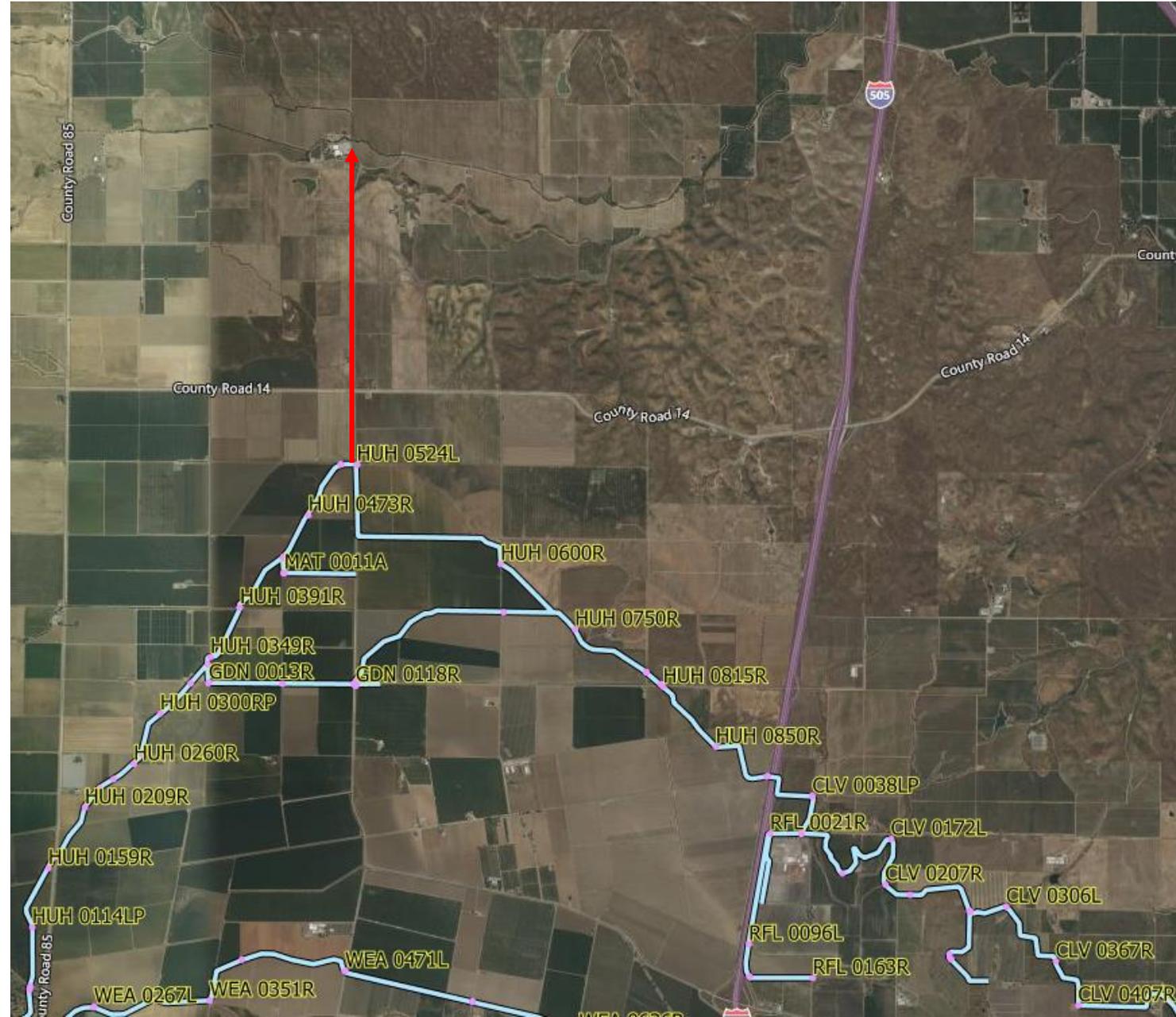
District's Groundwater Projects

- Winter Water Recharge Program
 - Water Availability Analysis for Long-Term Winter Water Right
 - Flooding Farm Fields
 - Injecting Dry Wells
- Improvements to Canal System to Enhance Storm Deliveries
 - Optimization of Capture and Conveyance of Storm Water
 - Monitoring/Tracking in Slough System
- Conveyance via Hungry Hollow Canal and Delivery Pipeline to Oat Creek
- Enhancement/Expansion of Acacia Canal to Promote *China Slough Rehabilitation*

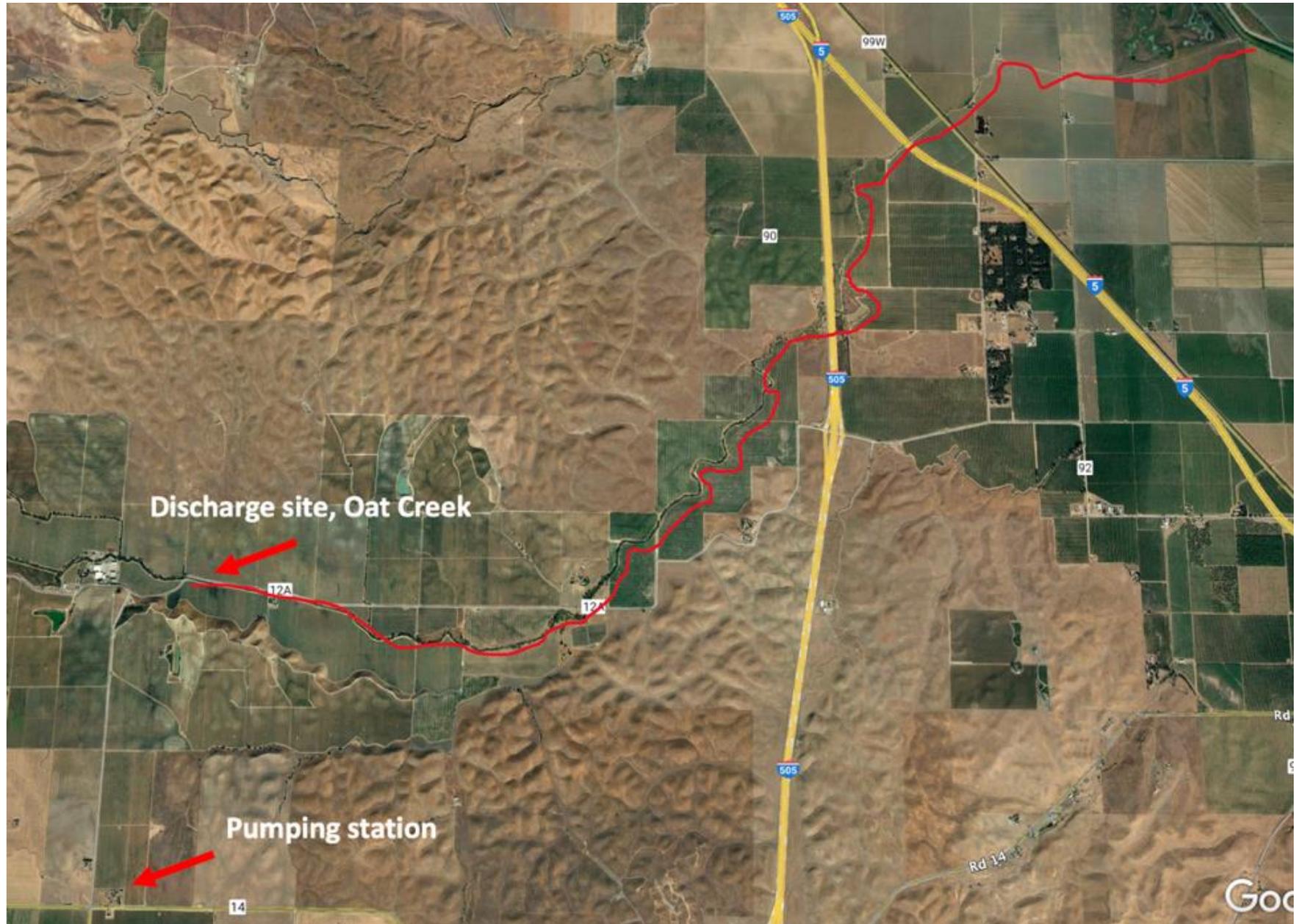
Groundwater Recharge Projects: Hungry Hollow Canal Automation



Groundwater Recharge Projects: Oat Creek Recharge



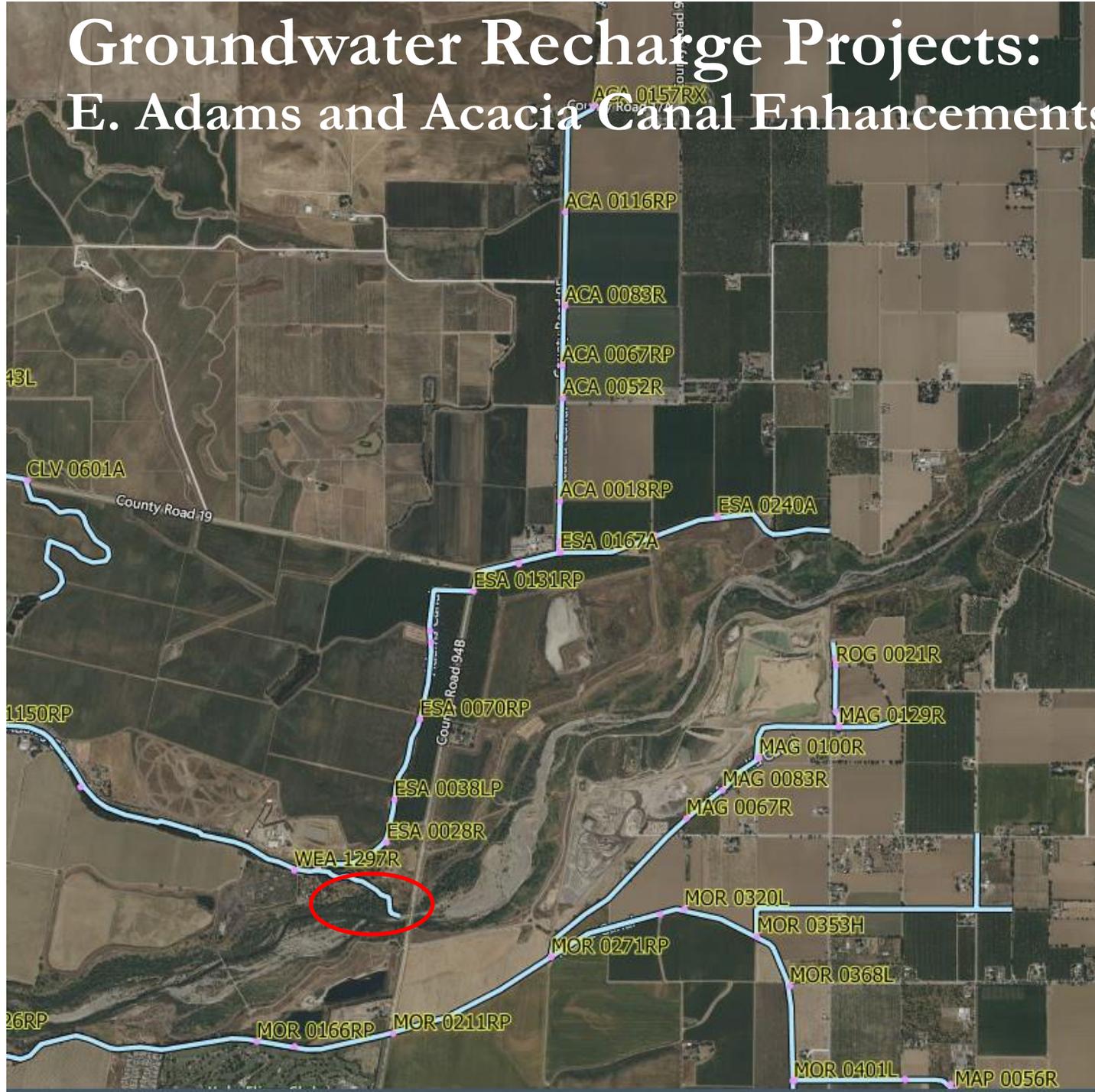
Groundwater Recharge Projects: Oat Creek Recharge



Groundwater Recharge Projects: E. Adams and Acacia Canal Enhancements

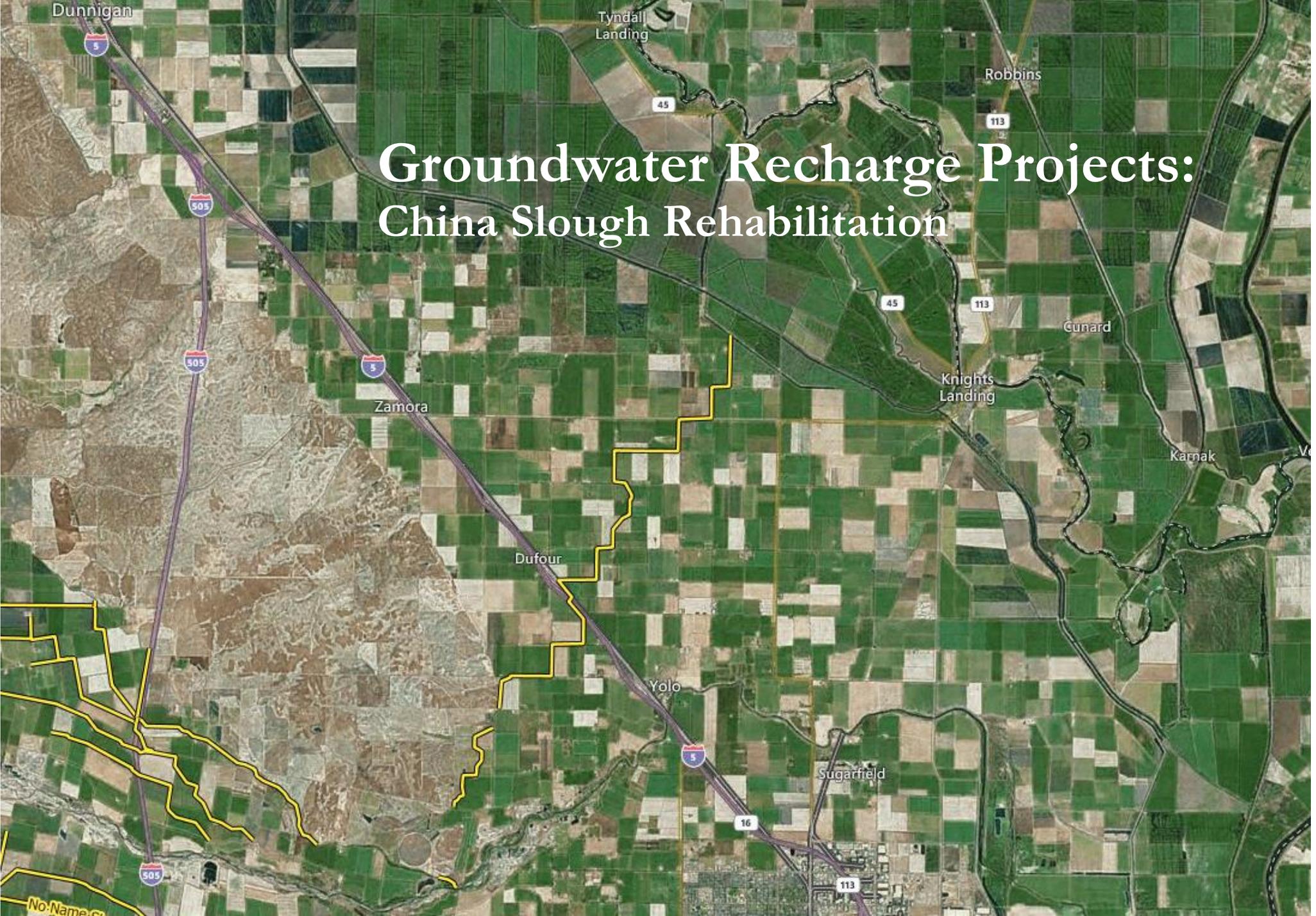


Groundwater Recharge Projects: E. Adams and Acacia Canal Enhancements



- + Excess winter flows retention
- + Excess winter flows conveyance
- + Potential to optimize irrigation drainage
(Since 2011, ~50,000 AF of drain water spilled into the Creek)

Groundwater Recharge Projects: China Slough Rehabilitation



Agenda Item #7

Directors' Reports

Report on Meetings and Conferences Attended During the Prior Month on Behalf of the District

- i. Outreach Committee Meeting (August 15)
- ii. Winter Water Right Meeting (August 16)
 - iii. NCWA Meetings
- iv. YSGA Meetings (August 8, 10, and 31)

Agenda Item #8

Attorney's Reports

Report on Legal Matters of Concern to the District

- i. Update on Relevant Bills

Agenda Item #9

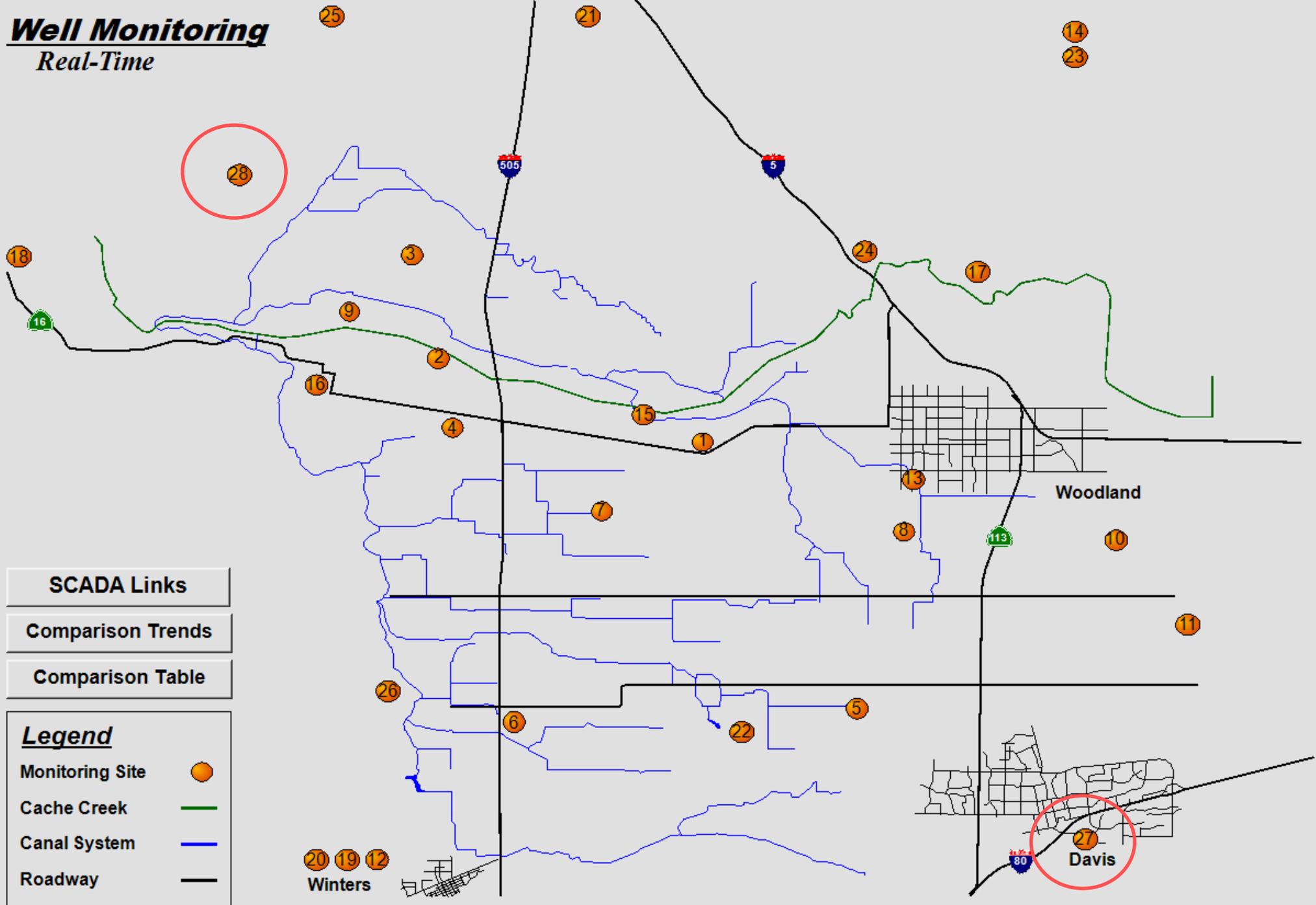
General Manager's Report

- **Water Conditions Report**
- **Financial Report Summary**
- **Capital Improvement Program**
- **General Activities**
- **YSGA Update**
- **Upcoming Events**

Current Water Conditions (09-06-22)

	<u>Elevation</u>	<u>Available</u>	<u>2021</u>
Clear Lake			
• September 6	-1.93'	0 AF	-1.71' (0 AF)
• August 6	-1.32'	0 AF	
• Total Loss	-0.61'	0 AF	
Indian Valley Reservoir			
• September 6	1,391.19'	46,630 AF	1,360.09' (18,340 AF)
• August 6	1,392.20'	47,860 AF	
• Total Loss	-1.01'	-1,230 AF	

Well Monitoring Real-Time

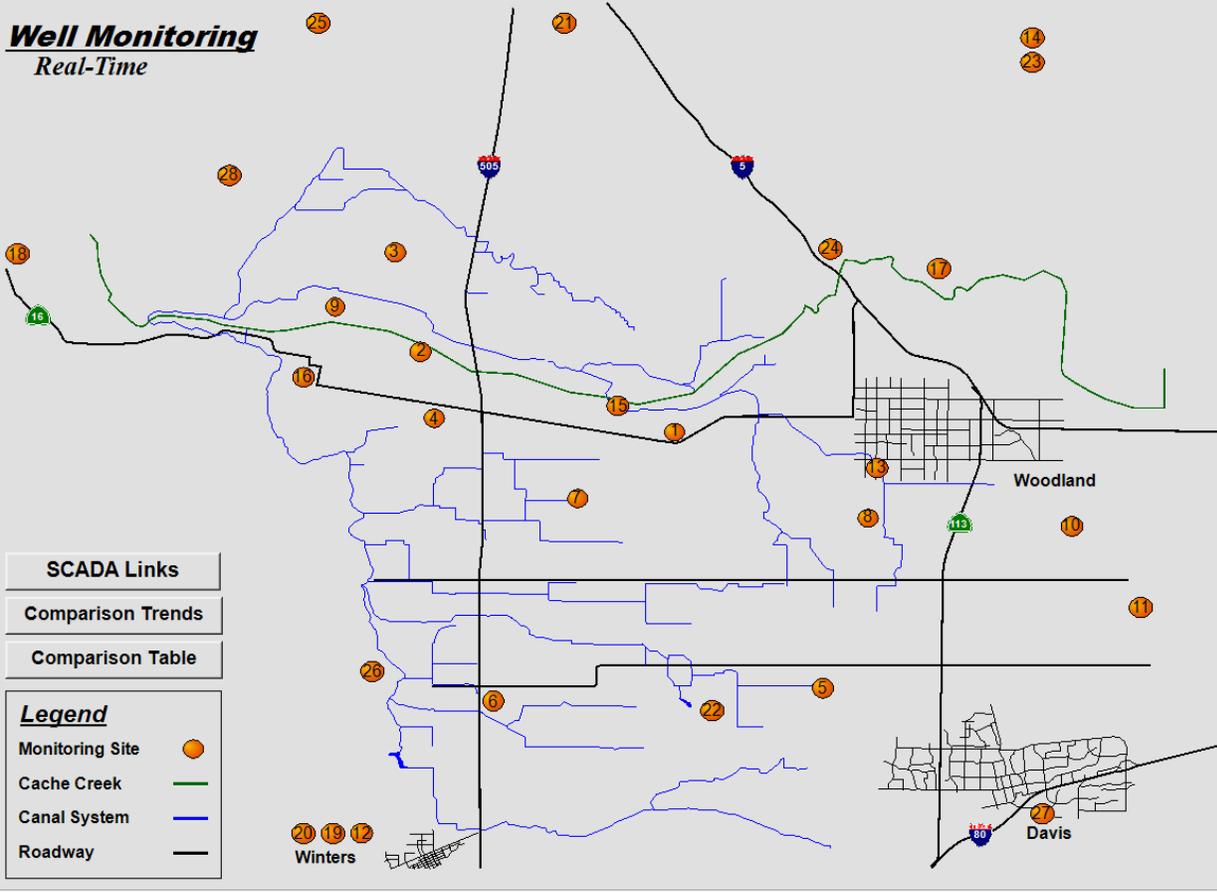


- SCADA Links
- Comparison Trends
- Comparison Table

Legend

- Monitoring Site
- Cache Creek
- Canal System
- Roadway

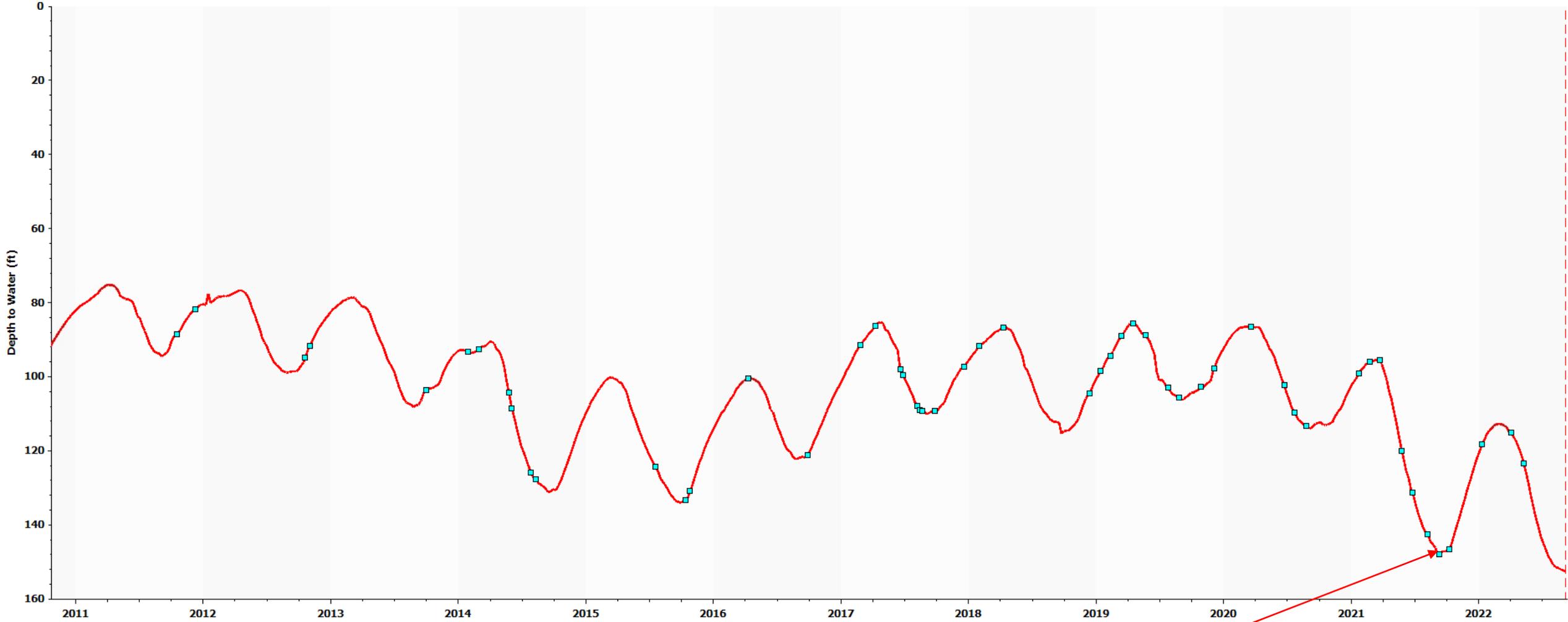
Well Monitoring
Real-Time



Well Monitoring
Depth to Water Historical Comparison
(Daily Average DTW in feet)

Well	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	Δ 2021 - 2022	Δ 2015 - 2022
1.	97.5	95.2	99.0	108.3	131.0	133.0	122.6	111.5	113.2	106.8	114.7	150.5	152.7	-2.1	-19.7
2.	50.7	44.9	49.2	50.1	55.3	50.1	45.1	30.2	33.6	30.6	32.2	44.8	56.9	-12.1	-6.8
3.	48.0	39.9	46.1	52.3	84.2	77.2	62.8	40.1	44.8	38.6	43.6	74.3	89.7	-15.4	-12.5
4.		33.0	36.5	37.9	55.1	58.2	50.7	39.8	32.0	33.1	33.8	59.3	69.1	-9.8	-11.0
5.		17.0	19.0	21.1	34.7	35.4	35.9	23.6	25.4	18.6	21.5	36.6	43.1	-6.4	-7.7
6.			38.3	46.7	73.9	68.1	47.7	36.5	44.3	34.3	42.0	61.4	74.6	-13.2	-6.5
7.			16.2	16.2	41.6	49.5	26.7	20.2	21.7	19.0	24.3	50.0	48.8	1.2	.7
8.				64.0	84.0	83.1	79.7	59.6	64.9	51.7	59.1	83.1	90.5	-7.4	-7.4
9.					77.1	72.0	59.5	42.0	45.6	41.4	43.7	69.1	81.0	-11.9	-9.0
10.					131.2	87.5	115.1	48.6	80.2	61.6	79.6	98.0	97.9	.2	-10.3
11.					35.0	28.0	30.1	16.9	27.9	18.8	25.5	29.7	32.1	-2.4	-4.2
12.											126.6	132.6	149.0	-10.8	
13.									97.6	83.5	94.0	122.1	125.5	-3.4	
14.									9.8	10.2	10.3	13.9	15.0	.0	
15s.									41.8	36.3	46.0	50.6	48.8	1.8	
15d.									163.0	138.1	158.2	246.7	274.5	-27.7	
16.										39.5	40.7	48.7	59.5	-10.8	
17.										21.6	24.6	33.8	37.1	-3.3	
18.										63.9	97.4	124.4	116.3	8.1	
19.										178.9	186.0	201.5	211.4	-9.9	
20.										199.6	199.0	199.2			
21.										120.4	128.3	138.3	142.1	-3.8	
22.												113.1	125.9	-12.8	
23.												76.4	80.0	-3.6	
24.													80.4		
25.													102.5		
26.													126.9		
27.													86.5		
28.													236.2		

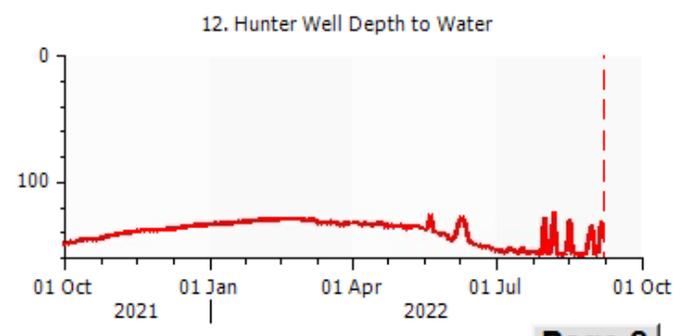
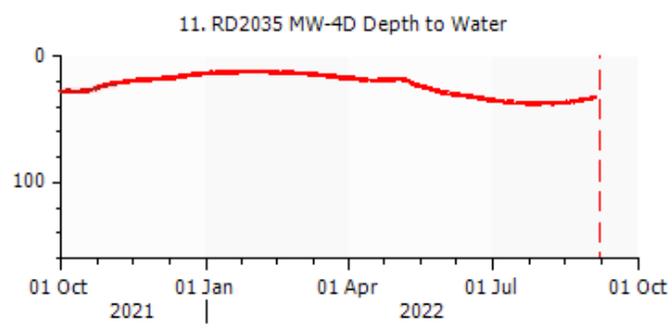
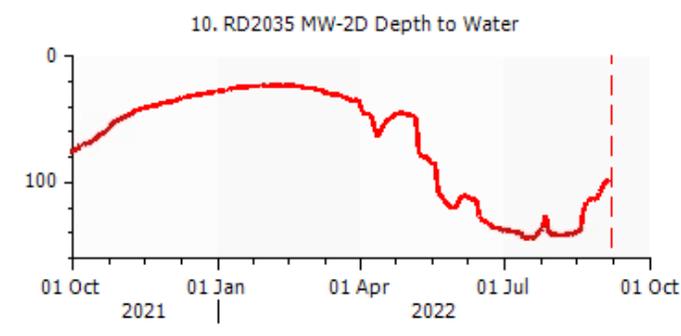
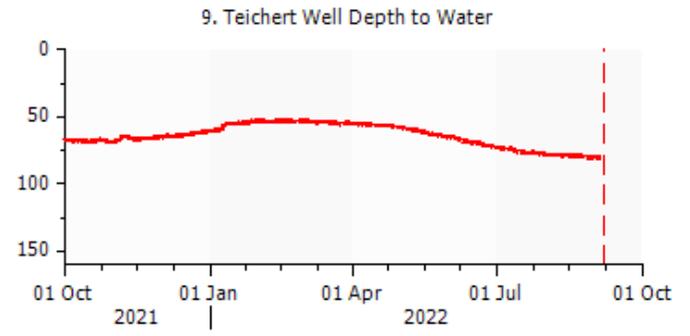
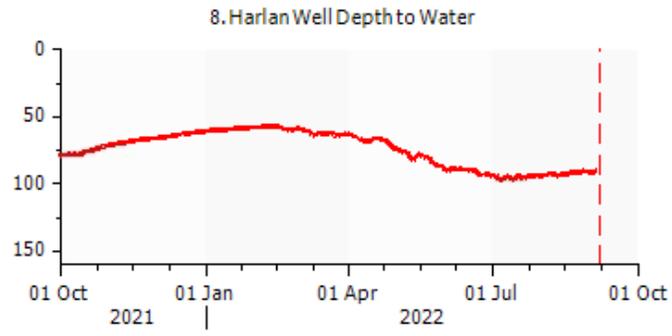
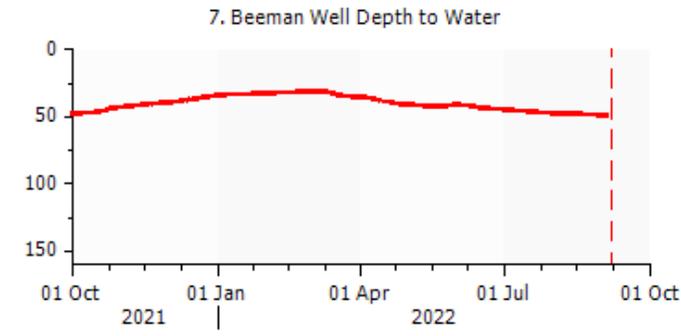
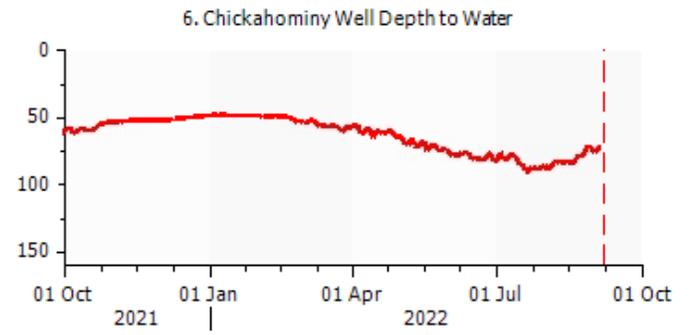
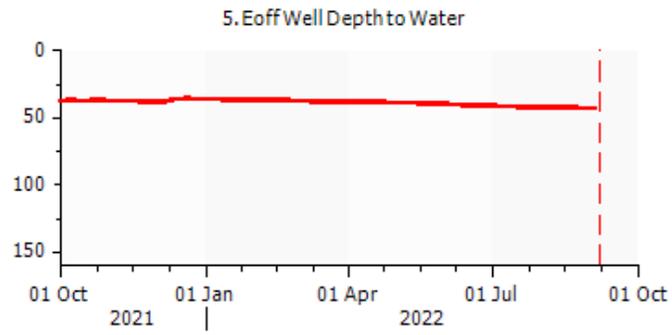
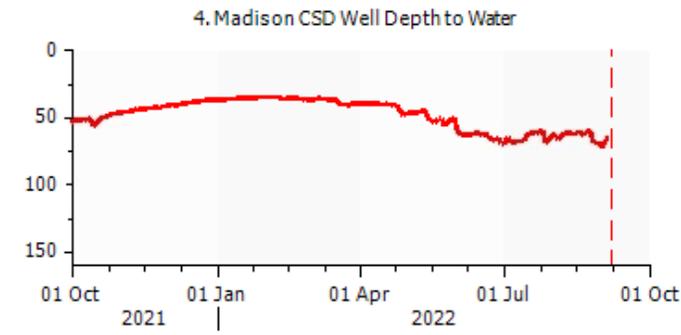
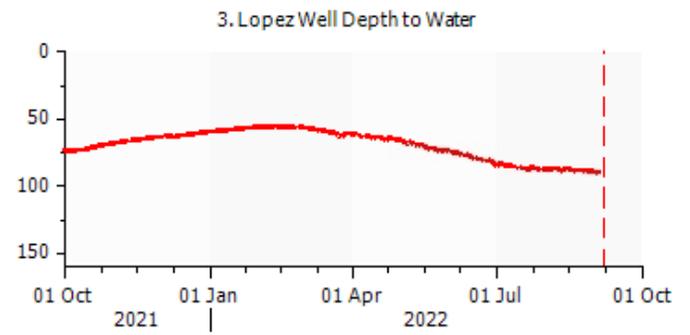
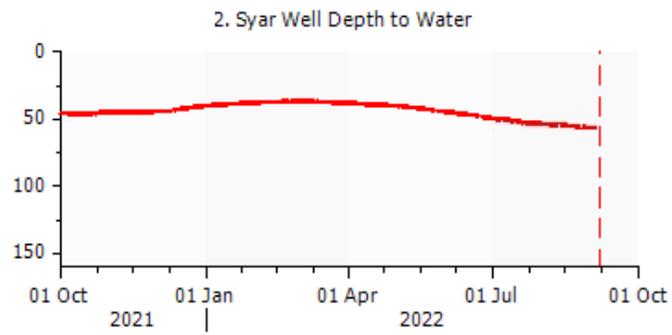
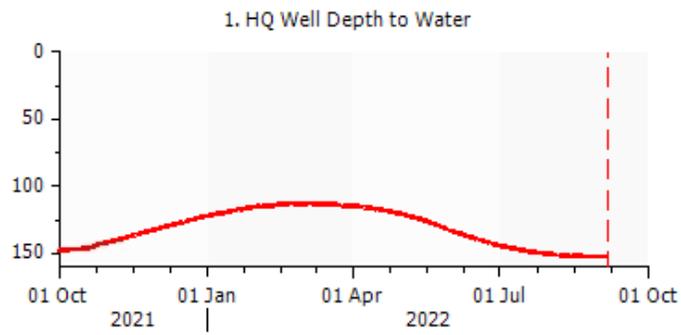
1. HQ Well Depth to Water

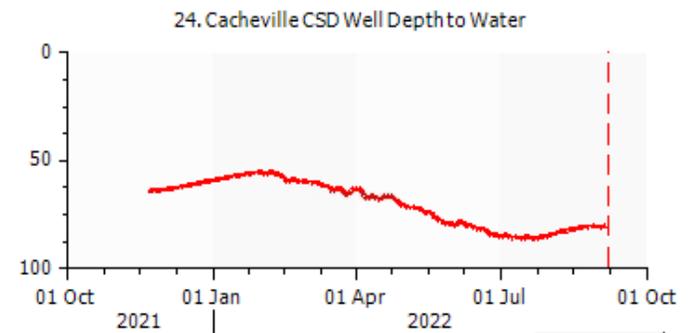
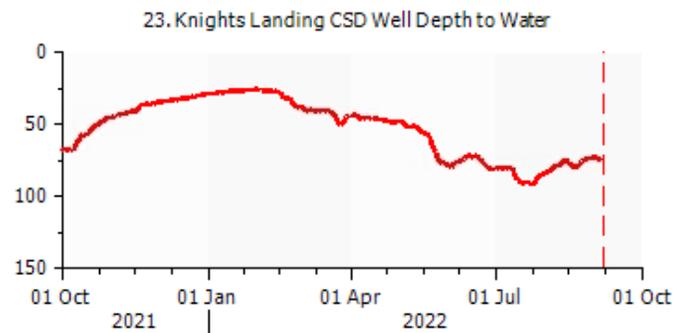
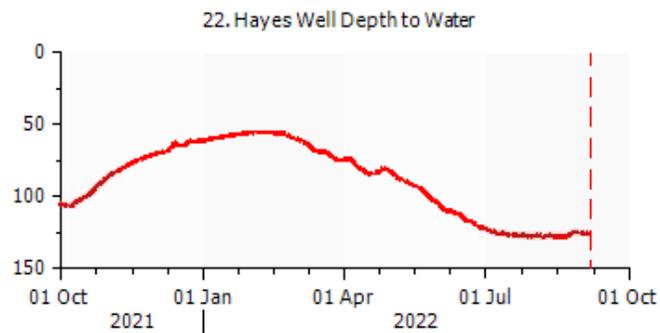
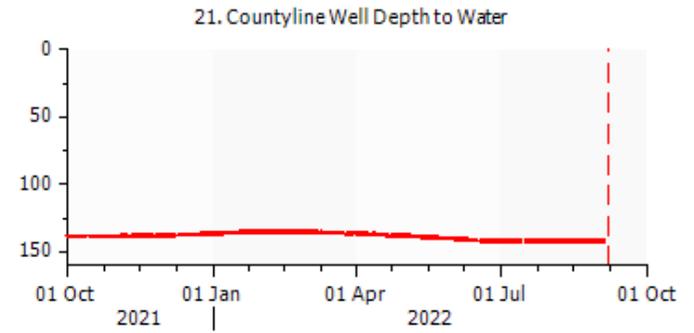
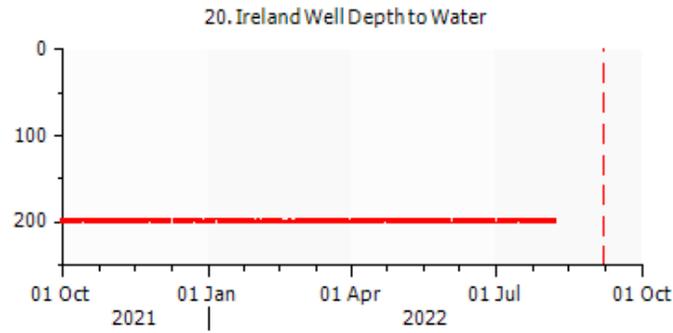
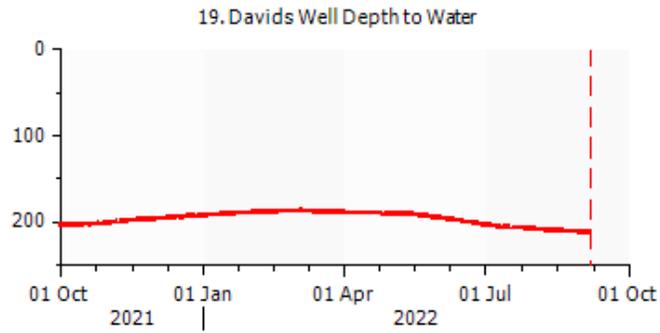
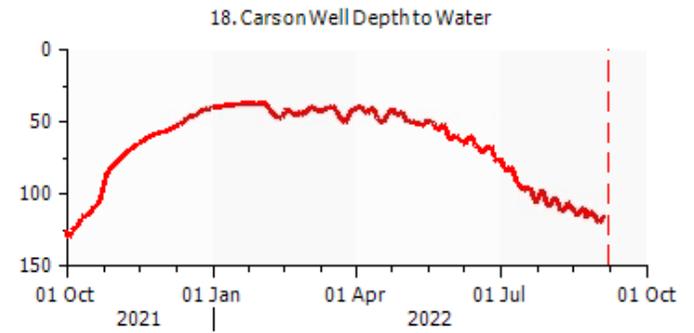
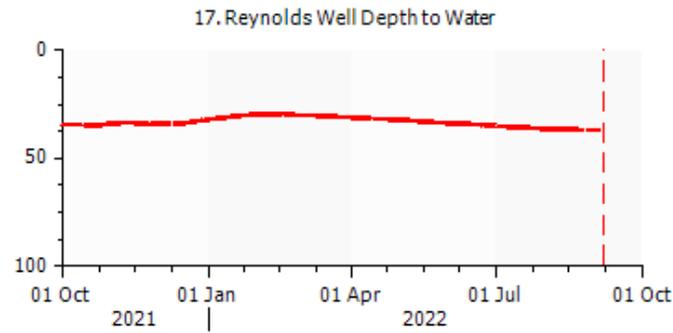
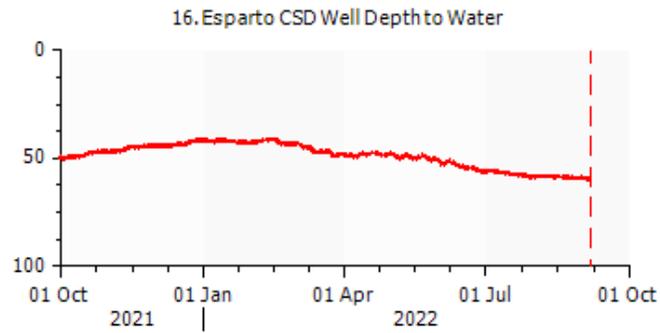
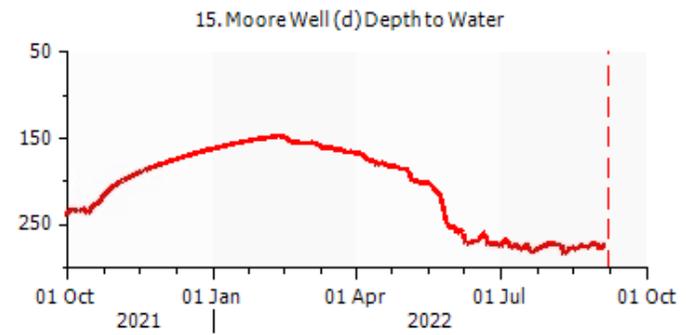
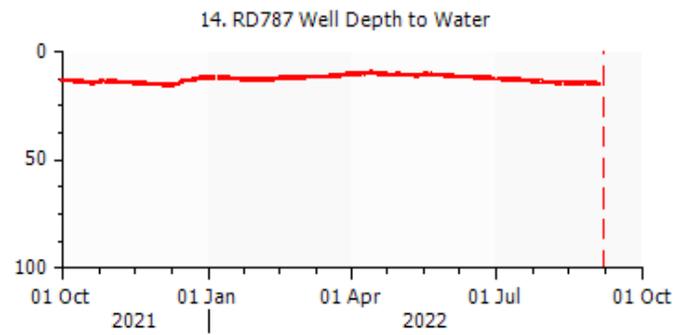
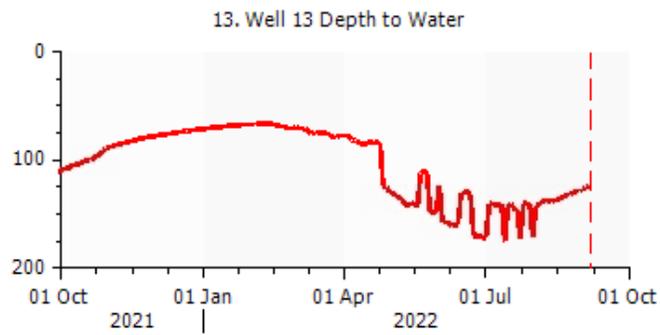


Depth to Water
8/6/21: 142.6 feet
9/6/21: 148.4 feet
 Δ -5.8 feet

2021 Low: 9/6/21 = 148.4

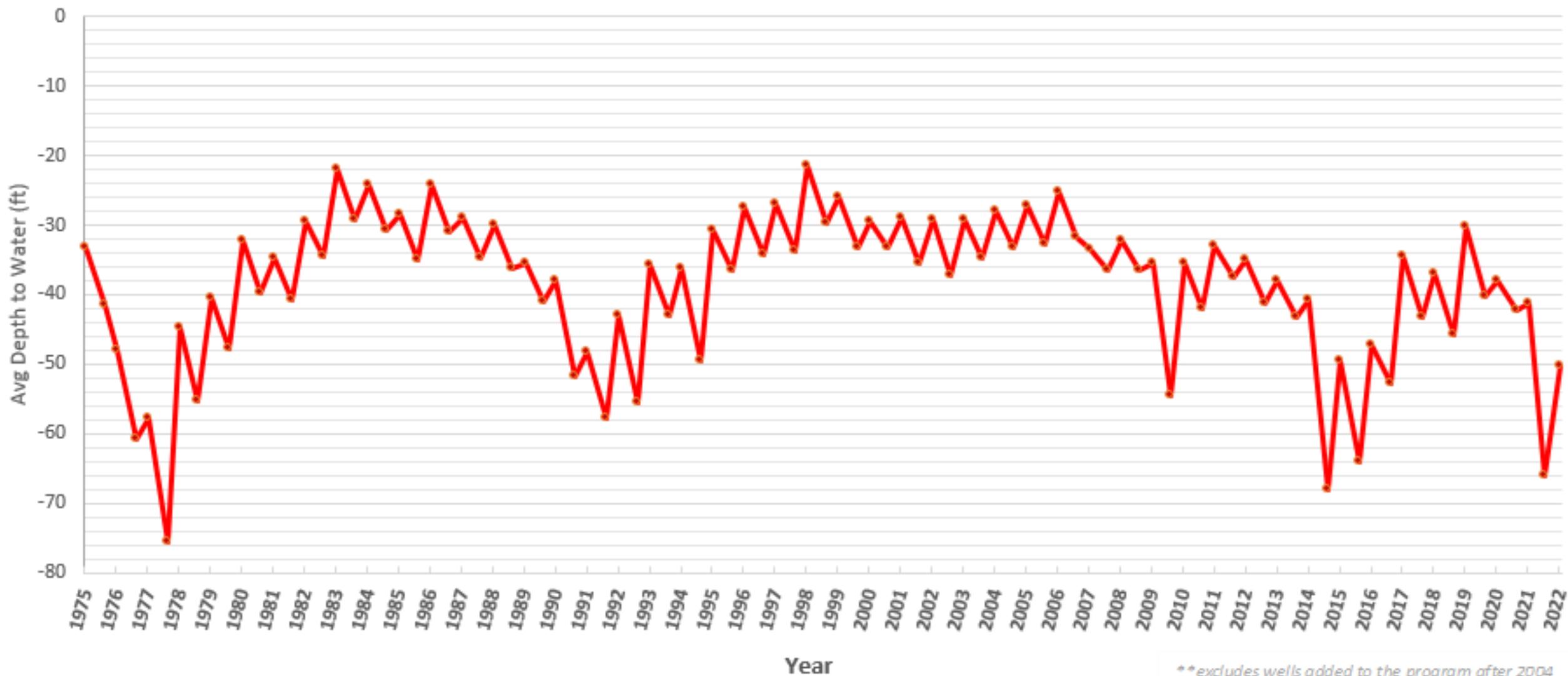
Depth to Water
8/6/22: 151.1 feet
9/6/22: 152.5 feet
 Δ -1.4 feet





YCFCWCD Average Groundwater

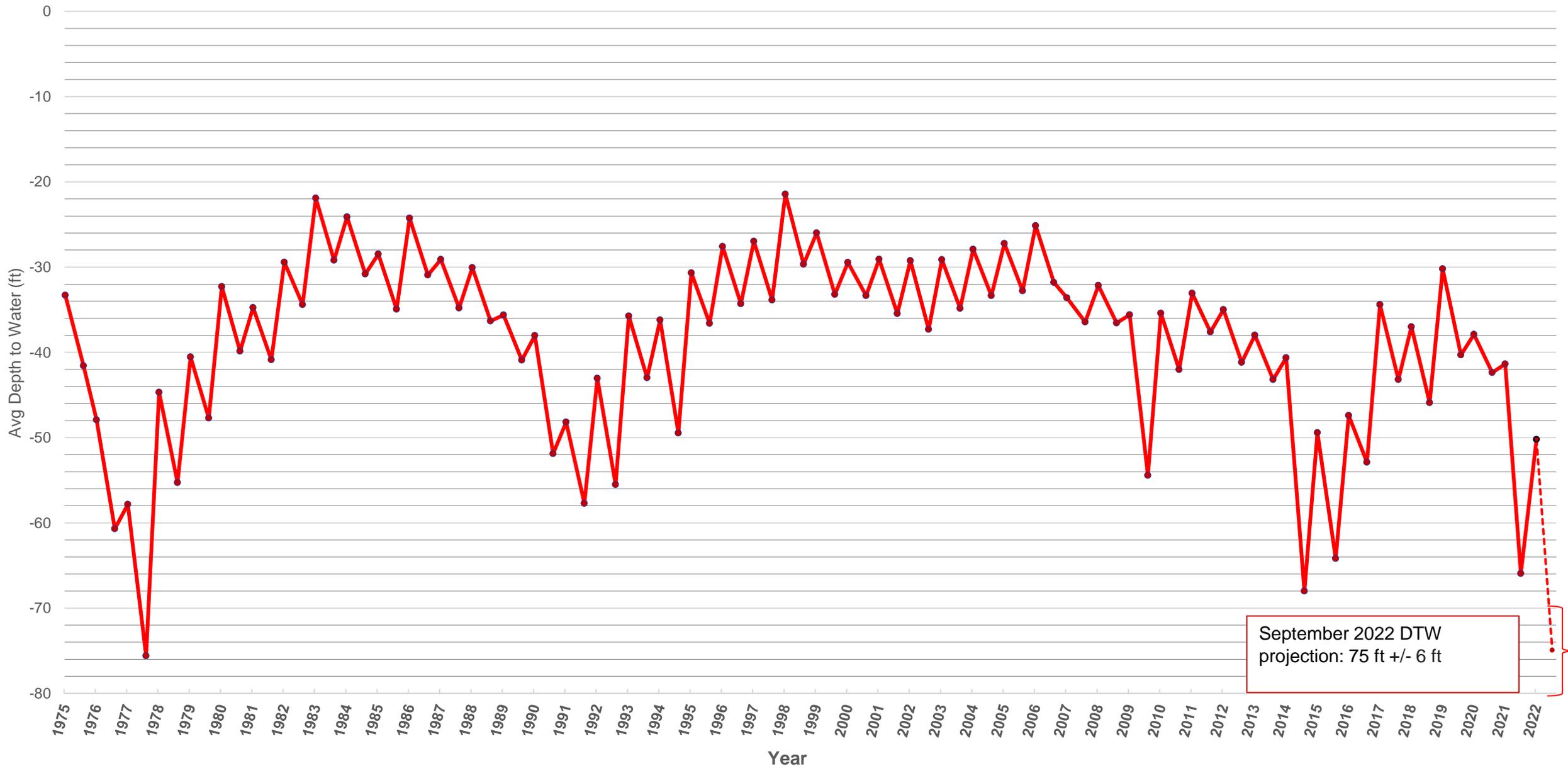
*Depth by Season (Spring 2022 is 131 wells)***



***excludes wells added to the program after 2004*

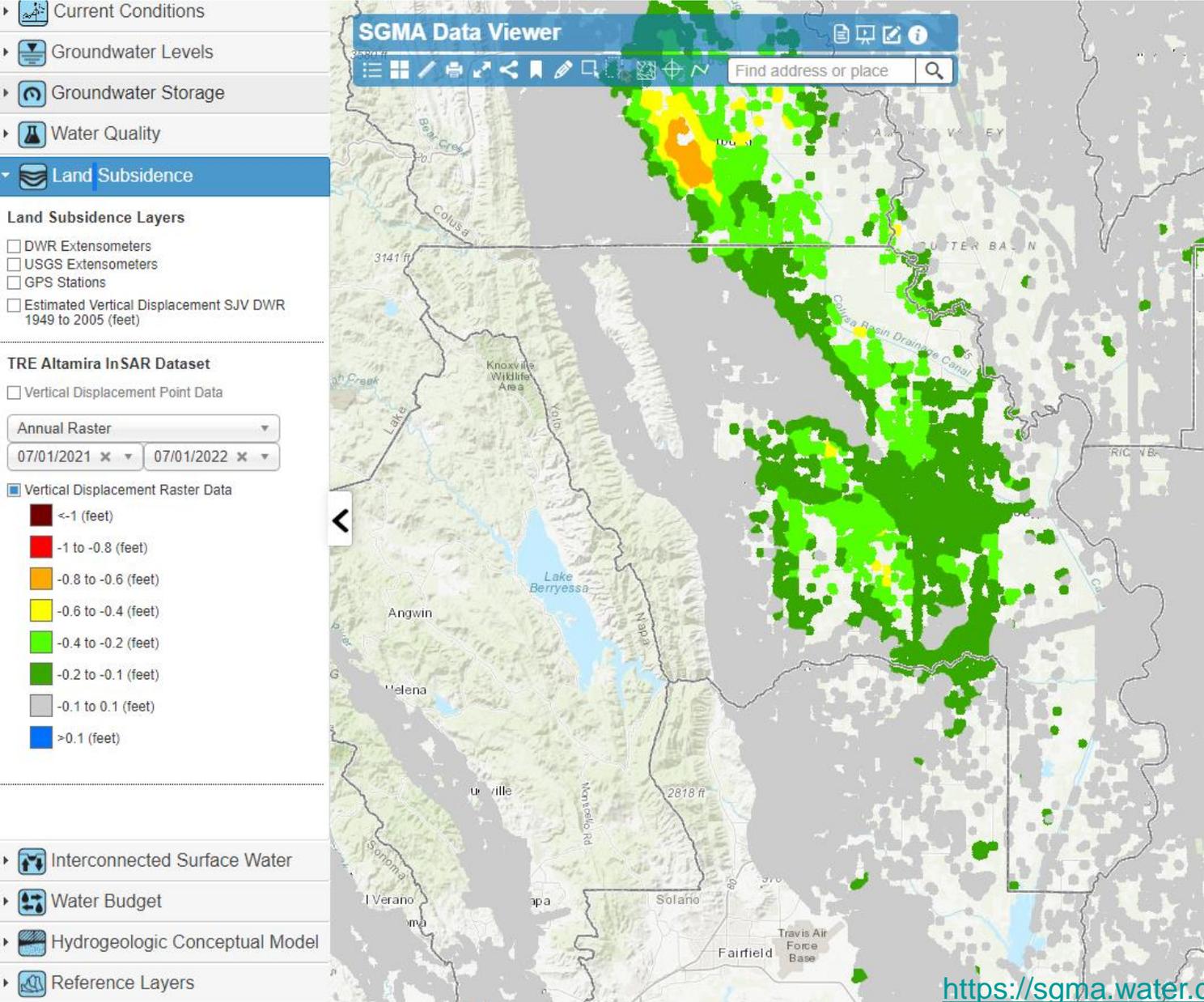
YCFCWCD Projected Average Groundwater

Depth by Season (Spring 2022 is 131 wells)**



September 2022 DTW
projection: 75 ft +/- 6 ft

Land Subsidence: InSAR Update for 7/1/22



Preliminary Financial Report

Highlights as of August 31, 2022

Preliminary Budget Summary as of 08/31/2022

Key Revenue Drivers	Year-to-Date	Budget	Difference
Agricultural Water Sales	\$32,300	\$84,500	(\$52,200)
Non-Agricultural (M&I) Water Sales	\$71,000	\$334,200	(\$263,200)
Property Taxes	\$136,600	\$1,657,600	(\$1,521,000)
IV Dam Hydro (less fees)	\$0	\$0	\$0
Other Revenue	\$218,700	\$716,000	(\$497,300)
<i>Shared Services Revenue</i>	<i>\$109,500</i>	<i>\$300,000</i>	<i>(\$190,500)</i>
<i>YSGA Reimbursements</i>	<i>\$70,800</i>	<i>\$275,000</i>	<i>(\$204,200)</i>
<i>Interest</i>	<i>\$13,200</i>	<i>\$20,000</i>	<i>(\$6,800)</i>
<i>Other</i>	<i>\$25,200</i>	<i>\$121,000</i>	<i>(\$95,800)</i>
TOTAL REVENUE	\$458,600	\$2,792,300	(\$2,333,700)

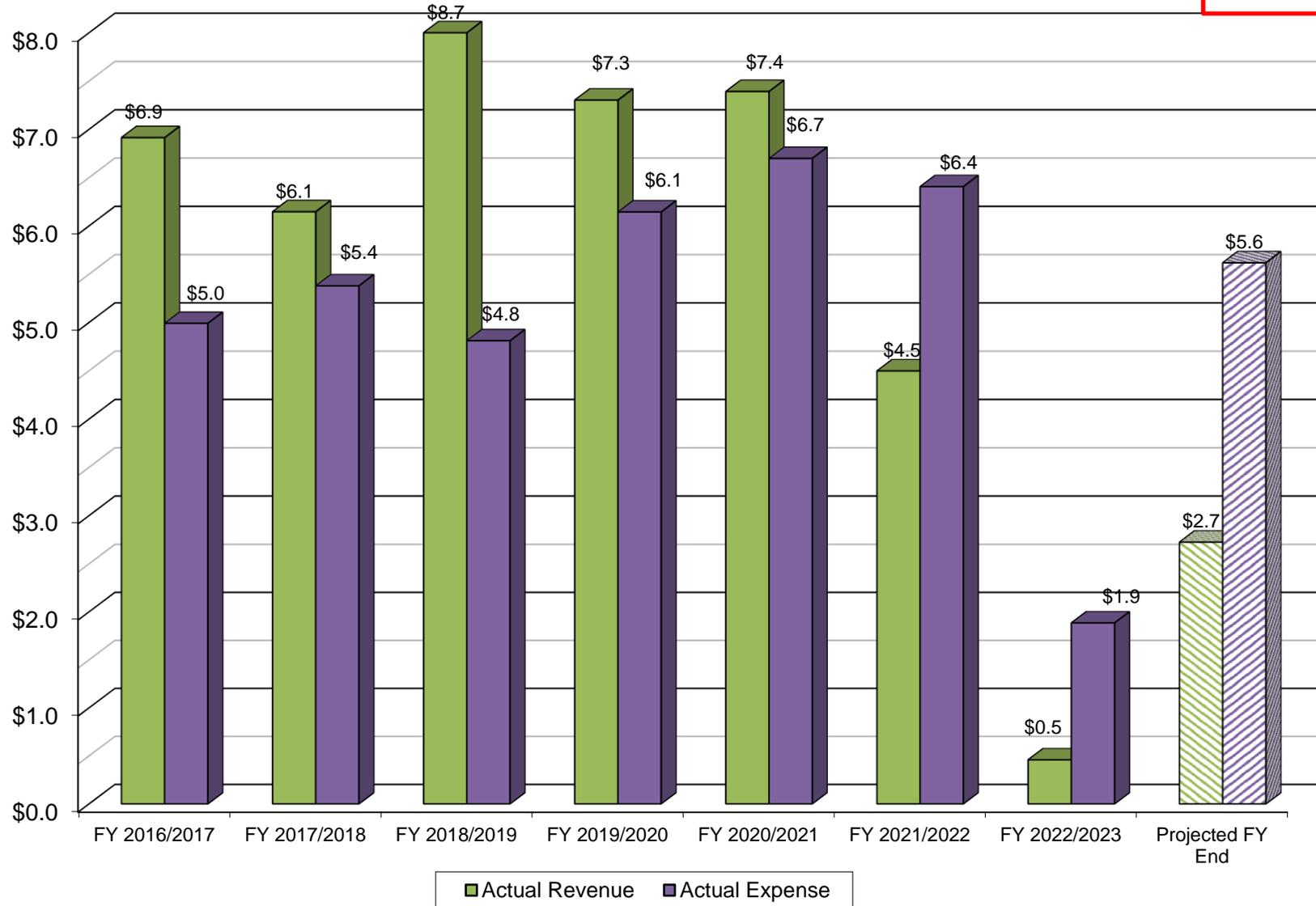
Key Expense Drivers	Year-to-Date	Budget	Difference
Transmission and Distribution (O&M)	\$270,600	\$1,060,200	(\$789,600)
General Administration	\$770,200	\$2,147,200	(\$1,377,000)
Other Expenses	\$843,600	\$2,652,700	(\$1,809,100)
TOTAL EXPENSES	\$1,884,400	\$5,860,100	(\$3,975,700)

Preliminary Financial Report

Comparison of Actual Revenue vs. Actual Expense

Original Budget
\$2.8 / \$5.9

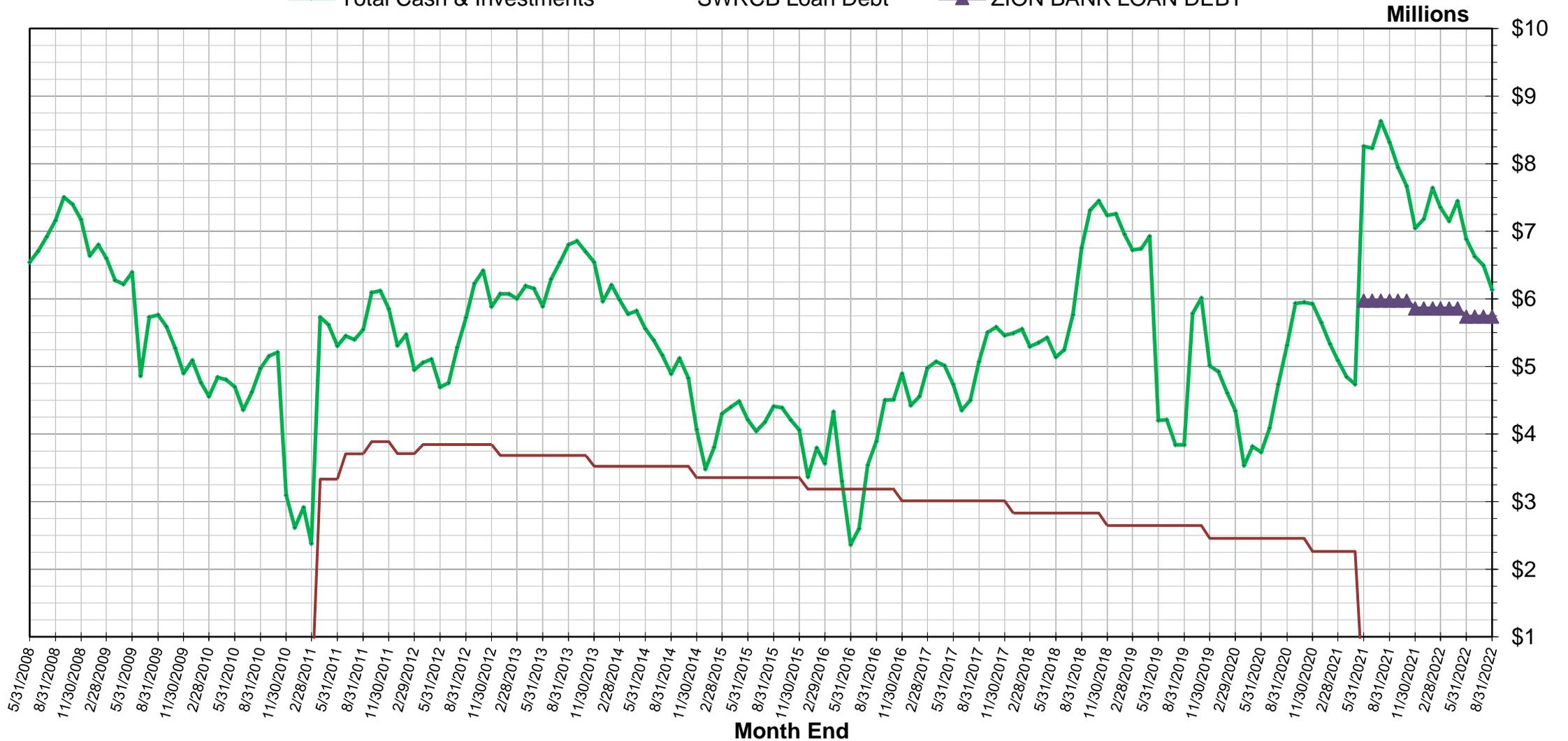
Millions



Preliminary Financial Report

Cash History

— Total Cash & Investments — SWRCB Loan Debt ▲ ZION BANK LOAN DEBT



Capital Improvement Program

Planning for Capital Jobs

Capay Dam Alternatives Assessment

FY 22/23 Planning Activities Related to Large Capital Jobs

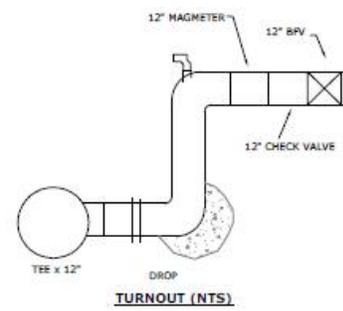
Hungry Hollow Canal – Pipeline Extension Project



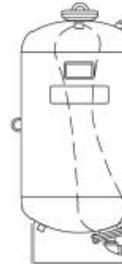
Discussion of FY 22/23 Planning Activities Related to Large Capital Jobs

- Indian Valley Reservoir – 60” Hollow-Jet Valve Rebuild: ~\$200k
- FERC Part12D Recommendations
 - Photogrammetric Topo Survey of Eastern Ravine: ~\$30k
 - Potential Failure Mode Analysis Investigations: ~\$100k
 - Spillway Repair Project: ~\$300k (FY 23/24)
 - Dam Seepage Monitoring: ~\$500k (FY 23/24, maybe pushback)
 - Penstock and Spillway Gates Recoating Project: ~\$800k (FY 24/25)

Update on Hungry Hollow Canal Pipeline Extension Project

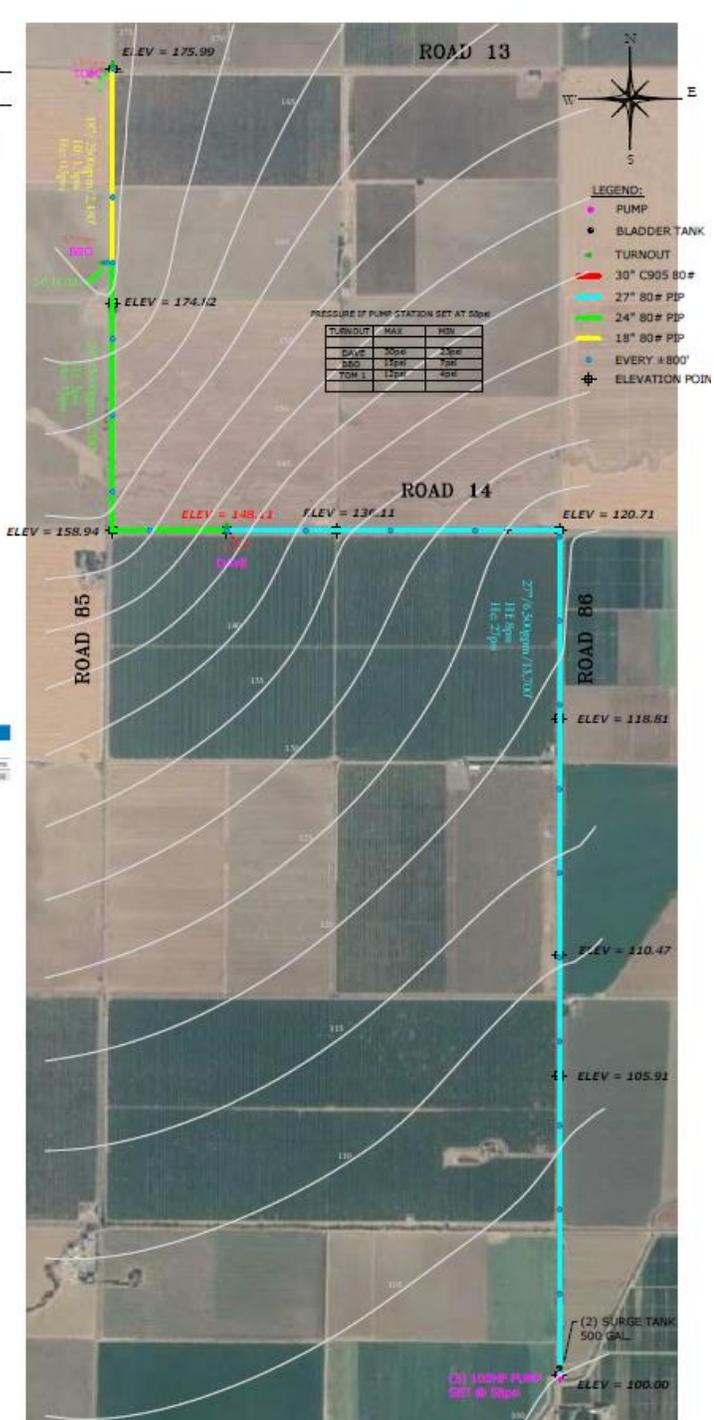
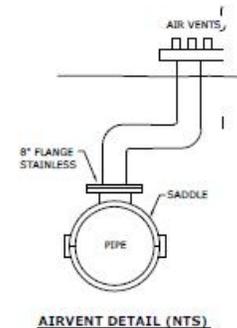


BLADDER TANK



ASME Full Acceptance Bladder Series Specifications

Model	TPA (Pounds)	Max. Allow. Volume (Gallons)	Max. Working Pressure (PSI)	Max. Working Pressure (Bar)
BLADDER	500	80	80	5.5
	1,000	160	160	11.0
	1,500	240	160	11.0
	2,000	320	160	11.0



General Activities (August 3-September 6)

PROJECTS:

- **Personnel Issues**
- **LWA Assessment of Long-Term Funding Opportunities**
- **Drought Assistance – Dry well checks (Contract with Yolo County OES)**
- **Project Development for Grant Opportunities (Review of Solicitation Packages)**
- **Voluntary Agreement Process/Dry Year Scenario Planning**
- **YSGA – Project Development; Outreach; Well Permitting Procedures; GSP Grant Management; Groundwater Monitoring Program Improvements; Grant Opportunities; Neighboring Subbasin Coordination; Grey Area Projects and Outreach**
- **Maintenance on Canal System and Various Private Jobs**
 - **Creek Spraying for CCC and Chipper Program for Yolo RCD**
- **Capital Projects – small infrastructure projects and USBR WaterSMART Grant**
- **Paradise Valley Littoral Rights Review**
- **Weed Management (MERCOSA, NDM and Wild Wings CSAs, Madison and Knights Landing CSDs)**
- **Shared services opportunities: Cacheville CSD (part-time GM), private jobs, spraying, etc.**
- **Wild Wings CSA and Madison/Knights Landing/Cacheville CSDs Groundwater Assistance and Drought Contingency Planning**
- **Encroachment Permits, Easement Research, Misc. Water Rights Investigations**

General Activities (August 3-September 6)

OUTREACH:

1. YSGA: Working Group Meetings (August 3 and 31)
2. YSGA: Coordination Meeting with N. American Subbasin (August 4)
3. YSGA/YCFB Coordination Meeting (August 5)
4. YSGA: Ad Hoc Committee to Reconsider Voting and Dues (August 8)
5. City of Woodland Chamber Meeting (August 10)
6. Yolo County Financial Oversight Committee (August 11)
7. Highway 16 Flooding Solutions Meetings (August 12 and 26)
8. Meeting with GCID to Discuss Prop. 218 Process (August 12)
9. NCWA VA Updates, Coordination Sac River Basin WG (August 15)
10. WRA/ YSGA Executive Committees' Meetings (August 16)
11. Cache Creek TAC Meeting (August 16)
12. YSGA: Madera County Prop. 26 Process Meeting (August 17)
13. Nitrate Management Planning for Yolo County (August 18)
14. WRA TC Ad Hoc Drought Task Force (August 18)
15. YSGA/County Coordination Meetings (August 19 and 23)
16. CII Meetings (August 22, 23, and September 1)
17. Yolo Pilot Platform Coordination Meeting (August 22)
18. Meeting with SCWA to Discuss VAs and Putah Creek (Aug. 24-25)
19. Meeting with RWA to Discuss VAs (August 26)
20. WRA TC Ad Hoc Drought Task Force (September 1)
21. NCWA VA Updates, Coordination Sac River Basin WG (September 6)

YSGA UPDATE

YSGA 2022 Q3 Activities

- Well Permitting Process
- GSP Implementation – *Special Projects Advisor*
 - Management Area Advisory Committees
 - Reconsideration of Voting and Fees (Ad Hoc Meeting 8/8)
 - WRA Merger into YSGA
 - Prioritizing projects / preparing grant applications (YSGA WG Meetings: 8/3 and 8/31)
- Ad Hoc Drought Contingency Planning Committee Meeting (8/10)
 - Groundwater Communications Plan
 - Local planning strategies; MA for drought conditions; coordination with Yolo County (well permitting procedures)
- FY 2021 Audit
- WRA TC Ad Hoc Drought Task Force Meetings (SB 552: Drought/Water Shortage Planning)
- YSGA Board of Directors Meeting
 - September 19, 2022
 - Special Meeting in October
 - November 21, 2022

Upcoming Meetings & Events

1. NCWA: Discussion on Surface/Groundwater Interaction in the Sacramento Valley ([September 8](#))
2. YSGA/YCFB Coordination Meeting ([September 9](#))
3. YSGA: Coordination of Oat Creek Recharge Projects ([September 9](#))
4. Highway 16 Flooding Solutions Meetings ([September 9 and 23](#))
5. NCWA: Groundwater Task Force Meeting ([September 12](#))
6. WRA TC Ad Hoc Drought Task Force ([September 15](#))
7. WRA/YSGA: Board of Directors Meetings ([September 19](#))
8. Yolo Land Trust's A Day in the Country: River Garden Farms ([September 25](#))
9. Bucks for Ducks ([October 9](#))
10. ACWA Fall Conference 2022 ([November 29-December 1](#))

Agenda Item #10

General Discussion

Opportunity for Board Members to ask questions for clarification, provide information to staff, request staff to report back on a matter, or direct staff to place a matter on a subsequent agenda.

Agenda Item #11

Payment of Bills

Consider the approval and payment of the bills
(Checks #61534-61543)

Agenda Item #12

Closed Session: Bay-Delta

Conference with legal counsel for existing administrative proceeding and anticipated litigation/significant exposure to litigation pursuant to Government Code 54956.9, subsections (d)(1) and (d)(2) – State Water Resources Control Board Bay/Delta Plan update proceeding.

Closed Session Report

Agenda Item #13

Adjourn